# AGENDA PUBLIC SAFETY COMMITTEE

Regular Meeting Tuesday, March 12, 2013 2 P.M.

Laguna Woods City Hall Council Chambers 24264 El Toro Road Laguna Woods, CA 92637

**AGENDA DESCRIPTION:** The agenda descriptions are intended to give notice, to members of the public, of a general summary of items of business to be transacted or discussed. Any person wishing to address the Public Safety Committee on any matter, whether or not it appears on this agenda, may do so under the appropriate section of the agenda. Whenever possible, lengthy testimony should be presented to the Committee in writing (12 copies) and only pertinent points presented orally. Requests to speak to items on the agenda shall be heard at the appropriate point on the agenda; requests to speak about subjects not on the agenda will be heard during the Public Comment section of the meeting.

#### I. CALL TO ORDER

#### II. ROLL CALL

#### III. COMMITTEE BUSINESS

A. Panhandling and Aggressive Solicitation Regulations

Staff will provide information on potential panhandling and aggressive solicitation regulations.

RECOMMENDED ACTION: Discuss the various components of panhandling and aggressive solicitation regulations and provide recommendations to staff for follow-up legislation.

B. Overview of the Disaster Recovery Initiative

Staff will provide information on the City's Disaster Recovery Initiative grant from the State of California, including updates on funded projects.

RECOMMENDED ACTION: Receive and file.

#### IV. STAFF AND SUBCOMMITTEE REPORTS

A. Public Safety Project Updates and General Information

#### V. COMMITTEE MEMBER COMMENTS

#### VI. PUBLIC COMMENTS

#### VII. ADJOURN

The next regular meeting of the Public Safety Committee will be at 2 p.m. on April 9, 2013, at Laguna Woods City Hall, 24264 El Toro Road, Laguna Woods, CA 92637. Meetings may be cancelled due to a lack of agenda items.

## PUBLIC SAFETY COMMITTEE Meeting Recap

Special Meeting February 12, 2013 2 P.M.

Laguna Woods City Hall Council Chambers 24264 El Toro Road Laguna Woods, CA 92637

#### I. CALL TO ORDER

Chair Monin called the meeting to order at 2 p.m.

#### II. ROLL CALL

**Present:** Monin, Brauer, Chodash, Horne, Mathews, Ohrn, Rook,

Watkins, Whitehead

**Absent:** Verrall

#### III. COMMITTEE BUSINESS

A. Committee Policies, Procedures, Regulations, and Work Plan

Director of Public Safety Macon provided information on the Ralph M. Brown Act, conflict of interest laws, the City's code of ethics and values, and other policies, procedures, and regulations that pertain to the Public Safety Committee, as well as the Committee's upcoming work plan.

Committee members requested that information on the City's boundaries be shared at a future meeting.

## B. Establishment of a Committee Meeting Schedule

Committee members unanimously voted to establish the 2<sup>nd</sup> Tuesday of each month at 2 p.m. at Laguna Woods City Hall, 24264 El Toro Road, Laguna Woods, CA 92637 as the Public Safety Committee's regular meeting time and place.

#### C. Appointment of a Committee Vice Chair

Committee members voted to appoint David Russell Ohrn as the Vice Chair of the Public Safety Committee to conduct meetings in the absence of the Chair. Member Mathews abstained.

#### D. Appointments to the Landscape Advisory Committee

Committee members unanimously voted to appoint Kathleen Mathews and Mark Monin to serve on the City's Landscape Advisory Committee.

#### E. Overview of Local Law Enforcement Services and Activities

Director of Public Safety Macon, Chief of Police Services Rudy, and Orange County Sheriff's Department Dispatch Supervisor Daley provided information on local law enforcement services and activities, including staffing, budget, enforcement, work plan, and dispatch information.

#### IV. STAFF AND SUBCOMMITTEE REPORTS

None

#### V. COMMITTEE MEMBER COMMENTS

None

#### VI. PUBLIC COMMENTS

None

#### VII. ADJOURN

The next regular meeting of the Public Safety Committee will be at 2 p.m. on March 12, 2013, at Laguna Woods City Hall, 24264 El Toro Road, Laguna Woods, CA 92637. Meetings may be cancelled due to a lack of agenda items.

## City of Laguna Woods Agenda Report

**FOR:** March 12, 2013 Public Safety Committee

**TO:** Chair and Committee Members

**FROM:** Leslie A. Keane, City Manager

**AGENDA ITEM:** Panhandling and Aggressive Solicitation Regulations

### **Recommendation**

Discuss the various components of panhandling and aggressive solicitation regulations and provide recommendations to staff for follow-up legislation.

#### **Background**

Over the last two years, there has been an increase in the number of complaints from businesses and residents regarding panhandling and aggressive solicitors. Often residents say they feel threatened by individuals who follow them to their cars after they have declined to give money, and people blocking the entrance into businesses who are soliciting money and/or signatures on petitions. Currently, the City prohibits outdoor sales without a permit and soliciting for money in streets and on public medians. There are also regulations prohibiting placement of signs in landscaped areas and a requirements that walkways (private and public) maintain a four foot clear walking area. There are, however, no regulations prohibiting solicitation for money (panhandling) or signatures on petitions on other public or private property.

## **Discussion**

In 2000, the California Supreme Court upheld Los Angeles' anti-panhandling law; since that time, a number of cities (including Laguna Beach) have adopted laws regulating aggressive solicitation. These regulations attempt to strike a balance between protecting rights and restricting intimidating and aggressive behavior. Typical regulations include:

## 1. Prohibitions on panhandling:

ITEM III-A

- (a) Within 15-30 feet of the entrance to or exit from any financial institutions or check cashing business during business hours and any outdoor automated teller machines during the time it is available for customer use.
- (b) Vehicles parked or stopped on a public street or ally.
- (c) Public parking lots/structures; some cities limit this to after dark only.
- (d) Within 20 feet of any public transportation vehicle and any posted/designated route stop.
- (e) Within 20 feet of any public restroom.
- (f) Within 20 feet of any crosswalk.
- (g) In front of the entrance to any restaurants, if the panhandler is asked to leave by the owner, manager, or supervisor of the establishment.
- (h) In front of the entrance to or exit from any businesses if posted with a no soliciting sign.
- 2. Prohibitions on aggressive soliciting (both for money and signatures) in any public place.

A "public place" is generally defined as a place to which the public or a substantial group of persons has access, including streets, sidewalks, parking lots, plazas, transportations facilities, schools, amusement parks, beaches, playgrounds, and any doorway, entrance, hallway, lobby and other portion of any business establishment, an apartment house or hotel.

## Aggressive solicitation is defined as:

- (a) Approaching, speaking to, or following a person solicited, if that conduct is intended or is likely to cause a reasonable person to fear bodily harm or the commission of a criminal act upon property in the person's possession.
- (b) Intentionally touching or causing physical contact with another person without that person's consent in the course of soliciting.

ITEM III-A

- (c) Intentionally blocking or interfering with the safe or free passage of a pedestrian or vehicle by any means, including unreasonably causing a pedestrian or vehicle operator to take evasive action to avoid physical contact.
- (d) Using violent or threatening gestures toward a person.
- (e) Following and/or continuing to solicit a person after such person has made a negative response.
- (f) Using profane, offensive or abusive language which is inherently likely to provoke an immediate violent reaction, either before, during or after solicitation.

Staff suggests that the Committee: 1) discuss the various components noted above and any other issues that members feel are relevant to this issue and 2) provide input with respect to potential regulations. This matter is also being discussed by the City's Land Use and Design Review Committee.

#### **Conclusion**

Following discussion with the Land Use and Public Safety Committees, staff will draft an ordinance outlining specific regulations and return to the Committees for formal recommendations to the City Council.

## City of Laguna Woods Public Safety Committee Member List

Last updated on February 12, 2013

Chair Mark Monin\*

Vice Chair David Russell Ohrn "DRO"

Members Jim Brauer

Irwin Chodash

Hal Horne

Kathleen Mathews\*

Doug Rook

Sandy Verrall

Vern Watkins

Dick Whitehead

1 Vacancy

Staff Liaison Christopher Macon

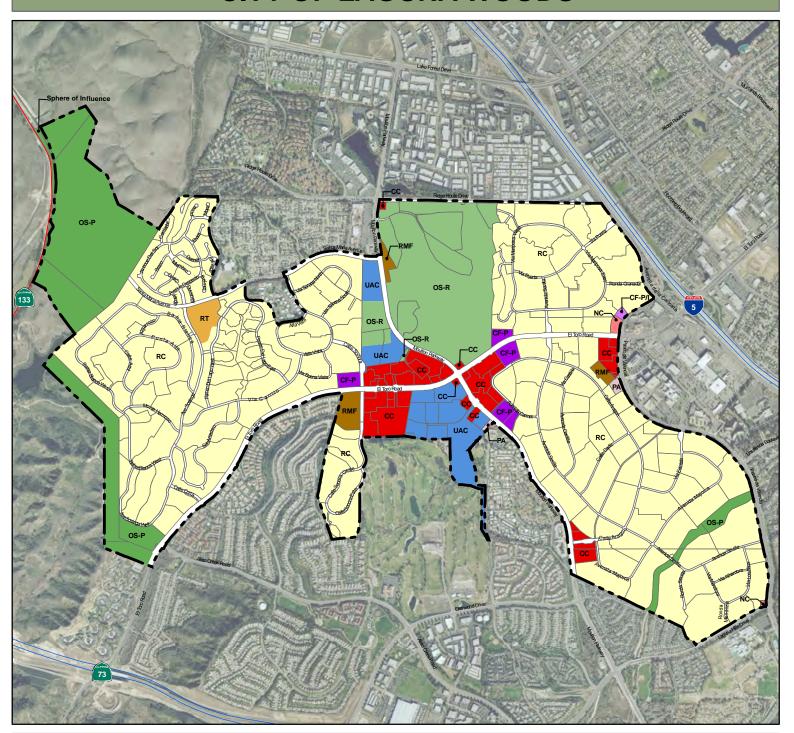
Director of Public Safety

(949) 639-0555

cmacon@lagunawoodscity.org

<sup>\*</sup> Appointed to serve on the City's Landscape Advisory Committee

## **CITY OF LAGUNA WOODS**





## **ZONING MAP**

Date: January 19, 2011

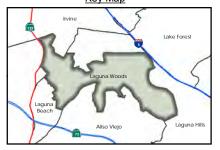
#### **Legend**

- City Boundaries

#### **Zoning Designations**

- Residential Community District (RC)
- Residential Towers District (RT)
- Residential Multifamily District (RMF)
- Professional and Administrative Office District (PA)
- Neighborhood Commercial District (NC)
- Community Commercial District (CC)
- Community Facilities Public/Institutional (CF-P/I)
- Community Facilities Private (CF-P)
- Open Space Recreation District (OS-R)
- Open Space Passive District (OS-P)
- Urban Activities Center (UAC)

#### Key Map



#### DISCLAIMER

This map is a public resource of general information. The feature data provided on this map represents the most accurate zoning and parcel information available at the most recent date of revision. In the event of a conflict between information on this map and adopted City Resolutions or Ordinances, the City's Resolutions or Ordinances shall govern.



