#### AGENDA PUBLIC SAFETY COMMITTEE

Regular Meeting Tuesday, March 11, 2014 2 P.M.

Laguna Woods City Hall Council Chambers 24264 El Toro Road Laguna Woods, CA 92637

AGENDA DESCRIPTION: The agenda descriptions are intended to give notice, to members of the public, of a general summary of items of business to be transacted or discussed. Any person wishing to address the Public Safety Committee on any matter, whether or not it appears on this agenda, may do so under the appropriate section of the agenda. Whenever possible, lengthy testimony should be presented to the Committee in writing (12 copies) and only pertinent points presented orally. Requests to speak to items on the agenda shall be heard at the appropriate point on the agenda; requests to speak about subjects not on the agenda will be heard during the Public Comment section of the meeting.

- I. CALL TO ORDER
- II. ROLL CALL
- III. COMMITTEE BUSINESS
  - A. Archery Regulations

RECOMMENDED ACTION: Recommend that the City Council adopt regulations that would permit the establishment of archery ranges subject to the approval of a Conditional Use Permit and compliance with terms and conditions thereof, as proposed.

B. General Plan Safety Element Update

RECOMMENDED ACTION: Recommend that the City Council adopt the updated General Plan Safety Element, as proposed.

#### C. Climate Adaptation Plan

RECOMMENDED ACTION: Discuss and provide input on the development of the City's Climate Adaptation Plan.

D. City Council Advisory Committees

RECOMMENDED ACTION: Receive and file.

- IV. COMMITTEE MEMBER COMMENTS
- V. PUBLIC COMMENTS
- VI. ADJOURN

The next regular meeting of the Public Safety Committee will be at 2 p.m. on April 8, 2014, at Laguna Woods City Hall, 24264 El Toro Road, Laguna Woods, CA 92637. Meetings may be cancelled due to a lack of agenda items.

AMERICANS WITH DISABILITIES ACT: In compliance with Americans with Disabilities Act, if you need assistance to participate in this meeting, please contact the City Clerk at (949) 639-0500 (Voice) or, TDD (949) 639-0535 or the California Relay Service at (800) 735-2929 if you have a TDD or (800) 735-2922 if you do not have a TDD. Notification 48 hours prior to the meeting should enable the City to make reasonable arrangements to assure accessibility to the meeting.

AGENDA: The Public Safety Committee agenda and agenda back-up materials are available from the Office of the City Clerk, after 4:30 p.m., on the Friday prior to the Public Safety Committee meeting. The office of the City Clerk is located at Laguna Woods City Hall, 24264 El Toro Road, Laguna Woods, CA 92637. Copies of the agenda are provided at no cost. Agenda back-up materials are available at City Hall for inspection and copies are available at no charge prior to the meeting. A per page copy cost does apply after the meeting. If you wish to be added to the e-mail or regular mail list to receive a copy of the agenda, a request must be made to the City Clerk in writing. Copies of the agenda are mailed only if stamped, self-addressed envelopes are provided. The City of Laguna Woods mailing address is 24264 El Toro Road, Laguna Woods, CA 92637. Phone: (949) 639-0500, FAX (949) 639-0591.

Date

Marc Donohue, Deputy City Clerk

I declare under penalty of perjury that I posted this notice of agenda at the locations designated by Resolution 02-33.

#### PUBLIC SAFETY COMMITTEE Meeting Recap

Regular Meeting Tuesday, January 14, 2014 2 P.M.

Laguna Woods City Hall Council Chambers 24264 El Toro Road Laguna Woods, CA 92637

#### I. CALL TO ORDER

Chair Monin called the meeting to order at 2 p.m.

#### II. ROLL CALL

**Present:** Brauer, Chodash, Horne, Mathews, Monin, Rook, Verrall,

Watkins, Whitehead

**Absent:** Gross, Ohrn

#### III. COMMITTEE BUSINESS

A. El Toro Water District's Urban Water Management Plan

Bob Hill, General Manager of the El Toro Water District, provided information on the El Toro Water District's Urban Water Management Plan and responded to related questions.

Committee members provided the following input as it relates to the City's Climate Adaptation Plan project:

- Local water supply independence should be a priority.
- Water conservation should be a priority.
- Recycled water, desalination, reuse of urban runoff, expansion of individual unit water metering, and requirements with respect to development and construction could be beneficial for local water supply independence and water conservation.

#### B. Archery Regulations

City Manager Macon reviewed the agenda report and responded to questions concerning the potential for permitting the establishment of archery ranges in the city of Laguna Woods.

Gordon Richiusa, President, Laguna Woods Archery Club, spoke to the Archery Club's request to consider permitting archery ranges.

Committee members commented on the importance of well-crafted conditions of approval if regulations are adopted.

The Committee voted 9-0 to recommend that the City Council direct staff to prepare regulations that would permit the establishment of archery ranges subject to the approval of a Conditional Use Permit and compliance with terms and conditions thereof.

#### IV. COMMITTEE MEMBER COMMENTS

None

#### V. PUBLIC COMMENTS

None

#### VI. ADJOURN

The next regular meeting of the Public Safety Committee will be at 2 p.m. on February 11, 2014, at Laguna Woods City Hall, 24264 El Toro Road, Laguna Woods, CA 92637. Meetings may be cancelled due to a lack of agenda items.

#### City of Laguna Woods Agenda Report

**DATE:** March 11, 2014 Public Safety Committee Meeting

**TO:** Honorable Chair and Committee Members

**FROM:** Christopher Macon, City Manager

**AGENDA ITEM:** Archery Regulations

#### **Recommended Action**

Recommend that the City Council adopt regulations that would permit the establishment of archery ranges subject to the approval of a Conditional Use Permit and compliance with terms and conditions thereof, as proposed.

#### **Background**

At the regular meeting of the City Council on December 18, 2013, staff was asked to explore allowing archery to occur within the city. The request originated from the recently formed Laguna Woods Archery Club. Archery is currently prohibited by Section 7.06.010 of the Laguna Woods Municipal Code.

#### **Discussion**

In January 2014, the Public Safety Committee (unanimously) and the Land Use & Design Review Committee (with one dissenting vote) recommended that the City Council direct staff to prepare regulations that would permit the establishment of archery ranges subject to the approval of a Conditional Use Permit and compliance with terms and conditions thereof. On January 22, 2014, the City Council provided that direction and staff began to draft regulations for further consideration.

The proposed regulations would:

• Allow the City Council to consider Conditional Use Permit applications for the establishment of archery ranges in the following zoning districts:

- O Residential Community (RC) "To provide for the development and preservation of planned unit developments with a mixture of single-family attached and detached homes, multiple-family homes. Said neighborhoods will be characterized by controlled physical access and specialized recreation facilities. Setbacks and other development standards are to be tailored specifically to each project by means of a precise development plan that is approved with the project." (Laguna Woods Municipal Code Section 13.08.010)
- Neighborhood Commercial (NC) "To provide for the development and preservation of low intensity commercial uses which serve the immediate needs of the surrounding neighborhood. Such uses are to be grouped in small areas of three to eight acres and designed so that adverse impacts on residential properties are minimized." (Laguna Woods Municipal Code Section 13.10.010)
- Community Commercial (CC) "To provide for the development and preservation of high intensity commercial uses which serve the local community and regional area and are compatible with surrounding residential uses."
   (Laguna Woods Municipal Code Section 13.10.010)
- Open Space-Recreation (OS-R) "To provide for the development and preservation of public and private parks and associated recreation facilities within open space areas."
   (Laguna Woods Municipal Code Section 13.12.010)

A copy of the City's Zoning Map is attached for reference (Attachment A).

- Allow the City Council to approve Conditional Use Permits establishing archery ranges only if it finds that "the archery range is designed and will be operated in a manner that minimizes all reasonably anticipated risk from the conduct of archery to surrounding persons, animals, and property."
- Establish standard requirements for the operation of archery ranges, which would be in addition to any project-specific conditions of approval required by the City Council at the time applications are considered.

A complete draft of the proposed regulations is attached (Attachment B).

The proposed regulations would not:

- Require the establishment of archery ranges
- Allow the establishment of archery ranges without property owner approval
- Allow the approval of Conditional Use Permits approving the establishment of archery ranges without first conducting a duly noticed public hearing
- Allow archery to occur outside of duly permitted archery ranges

The proposed regulations would provide an opportunity for parties to apply for the establishment of archery ranges subject to certain conditions. No specific archery range or archery range location is being considered at this time.

The County of Orange and the cities of Irvine and Chino allow archery ranges.

The Laguna Woods Archery Club has been provided with notice of this Committee meeting and the opportunity to provide comments.

#### **Environmental Review**

This project is exempt under Section 15061(b)(3) of California Environmental Quality Act (CEQA) Guidelines, in that it relates to alterations to zoning and permitting regulations only, and any specific effects of any specific archery range facility proposal are at this time speculative. The proposed regulations would require a Conditional Use Permit prior to archery range approval. Conditional Use Permits are subject to CEQA review at the time an application is received.

#### **Fiscal Impact**

The recommended action could be accommodated within the current year budget.

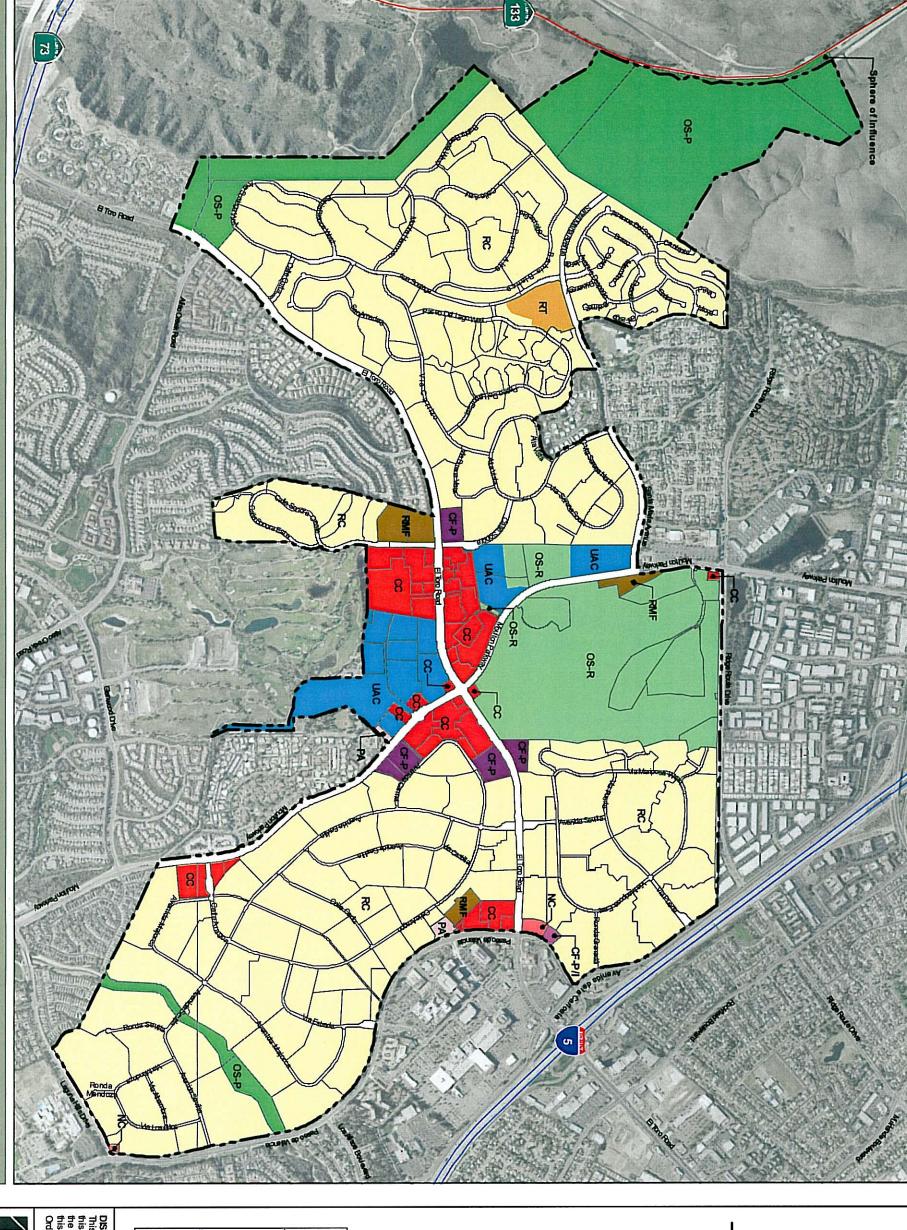
#### Conclusion

Staff is seeking a recommendation from the Committee regarding regulations that would permit the establishment of archery ranges subject to the approval of a Conditional Use Permit and compliance with terms and conditions thereof.

Attachments: A - City Zoning Map

B - Proposed Archery Regulations

# CITY OF LAGUNA WOODS





## **ZONING MAP**

#### Legend

City Boundaries

## **Zoning Designations**

- Residential Community District (RC)
- Residential Towers District (RT)
- Professional and Administrative Office District (PA) Residential Multifamily District (RMF)
- Neighborhood Commercial District (NC)
- Community Commercial District (CC)
- Community Facilities Public/Institutional (CF-P/I)
- Open Space Recreation District (OS-R) Community Facilities - Private (CF-P)
- Open Space Passive District (OS-P)
- Urban Activities Center (UAC)

### Key Map



DISCLAIMER

This map is a public resource of general information. The feature data provided on this map represents the most accurate zoning and parcel information available at the most recent date of revision. In the event of a conflict between information on this map and adopted City Resolutions or Ordinances, the City's Resolutions or Ordinances shall govern.



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#### **ORDINANCE NO. 14-XX**

AN ORDINANCE OF THE CITY OF LAGUNA WOODS, CALIFORNIA, AMENDING CHAPTER 7.06, CHAPTER 13.06, CHAPTER 13.08, CHAPTER 13.10, CHAPTER 13.12, AND CHAPTER 13.26 OF THE LAGUNA WOODS MUNICIPAL CODE TO ALLOW FOR THE ESTABLISHMENT OF ARCHERY RANGES IN CERTAIN ZONES

#### THE CITY COUNCIL OF THE CITY OF LAGUNA WOODS DOES HEREBY ORDAIN AS FOLLOWS:

<u>SECTION 1</u>. Section 7.06.010, subdivision (b), of Chapter 7.06 (Public Safety) of the Laguna Woods Municipal Code is hereby amended to add the following subsection:

- (4) Archery that occurs on archery ranges established pursuant to this Code.
- <u>SECTION 2</u>. Section 13.06.010, subdivision (d), of Chapter 13.06 (Definitions) of the Laguna Woods Municipal Code is hereby amended to add the following subsections:
  - (72) Archery: The practice of using a bow to discharge an arrow at a target within an established archery range for recreational purposes. This definition excludes the practice of archery for hunting, or discharge of an arrow in any manner intended or reasonably likely to intentionally harm or harass any person or animal, or to create any damage to persons or property.
  - (73) Archery Range: An indoor or outdoor area devoted to archery activities or education complying with all requirements of Section 13.26.220(c) of this Code.
  - (74) Archery Station: The physical location from which archery is conducted within an established archery range.
  - (77) Arrow: A projectile discharged from a bow consisting of a straight slender shaft that has a point or sharp head of stone, metal, feathers, or veins fastened near the butt, and a notch to be fitted to a bow string, and any other projectile of substantiality similar design.

This definition includes arrows with bullet, field, or blunt arrow points and excludes arrows with broadhead, razor, and hunting arrow points.

(127) *Bow*: A device made of a strip of wood, metal, or other flexible material with a cord that connects two ends so as to hold the strip bent in an arc under tension, and used to propel an arrow on the string by notching the arrow on the string and drawing it back against the tension so that upon release it is propelled through the air. This definition excludes crossbows.

(297) *Crossbow*: A device having a short bow mounted crosswise near the end of a stock and that is often provided with a mechanical device by which the string is drawn back and fixed and being usually shot from the shoulder by means of a trigger that releases the string and discharges a projectile lying in a groove in the stock.

<u>SECTION 3</u>. Section 13.08.010, permitted residential land uses table, of Chapter 13.08 (Residential Districts) of the Laguna Woods Municipal Code is hereby amended to add the following:

	Districts			
Land Use Types	RMF	RC	RT	Code References
Archery Range	X	U	X	13.26.220

<u>SECTION 4</u>. Section 13.10.020, permitted commercial land uses table, of Chapter 13.10 (Commercial Districts) of the Laguna Woods Municipal Code is hereby amended to add the following:

	Districts			
Land Use Types	NC	CC	PA	Code References
Archery Range	U	U	X	13.26.220

<u>SECTION 5</u>. Section 13.12.020, permitted open space land uses table, of Chapter 13.12 (Open Space Districts) of the Laguna Woods Municipal Code is hereby amended to add the following:

	Districts		
Land Use Types	OS-P	OS-R	Code References
Archery Range	X	U	13.26.220

<u>SECTION 6</u>. Section 13.26.220 (Archery Ranges) is hereby added to Chapter 13.26 (Special Regulations) of the Laguna Woods Municipal Code as follows:

#### Sec. 13.26.220. - Archery ranges.

Archery ranges may be established in designated zoning districts pursuant to the City Council's discretionary approval of a Conditional Use Permit subject to the provisions of this section.

- (a) *Purpose and intent*. The purpose and intent of this section is to control the establishment and operation of archery ranges to ensure that they are constructed and operated in a manner that does not harm public health, safety, and welfare.
- (b) *Required findings*. A Conditional Use Permit allowing the establishment an archery range may be approved only after the City Council has made the following findings, in addition to the required findings outlined in Chapter 13.24 of this Code:
  - (1) The archery range is designed and will be operated in a manner that minimizes all reasonably anticipated risk from the conduct of archery to surrounding persons, animals, and property.
- (c) Standard requirements. In addition to any conditions of approval required by the City Council, archery ranges shall comply with the following standard requirements at all times during operation:
  - (1) Archery ranges shall be clearly signed as an archery range and located entirely within a fully fenced or enclosed area to prevent unintentional entry by the general public.
  - (2) All entrances to archery ranges shall be secured or monitored to prevent unintentional entry by the general public.
  - (3) Archery shall only occur at clearly identified archery stations, toward a clearly identified target, situated in a manner that is not in the reasonably anticipated path of travel for arrows from any other archery station or toward any other archery station or person.
  - (4) No person shall be permitted to retrieve arrows or otherwise enter an area in front of any archery station unless, and only for so long as, all active archery on the archery range has ceased, and all arrows have been removed from any bows on the archery range.
  - (5) Spectators and persons not actively engaged in archery at an archery station or archery range shall be confined to a clearly identified viewing area behind the archery stations.

- (6) Archery ranges shall display a clear and legible list of rules at each entrance and at each archery station to promote the safe conduct of archery and lawful use of the archery range. Rules shall also be immediately available, on-site, on standard 8 ½ by 11-inch paper, for distribution to any person upon request.
- (7) At all times during the operation of any archery range, such range shall be attended by at least one person designated in writing by the owner or manager of the archery range as responsible for archery and archery range safety, including but not limited to, enforcement of archery range rules, compliance with the terms and conditions of the authorizing Conditional Use Permit, and compliance with any other applicable ordinances, statutes regulations, policies, or land use approvals. The owner or manager of the archery range shall be responsible for training, and assuring the qualifications for, attendants.
- (8) Archery ranges shall not use live or moving targets.
- (9) Persons transporting arrows to or from archery ranges shall keep and maintain all arrows in a fully enclosed case, bag, or other device (e.g., quiver) separate from any bow, whether or not on or within the premises of the archery range.
- (10) Alcoholic beverages and controlled substances shall not be sold, stored, distributed, or consumed at archery ranges, and no person obviously under the effect of any alcohol, medication, or other type of substance affecting balance, coordination, or judgment shall be permitted to engage in archery.
- (11) No person under the age of 18 shall be allowed at an archery range unless accompanied at all times by a parent, legal guardian, or other responsible adult.

<u>SECTION 7</u>. This Ordinance shall take effect and be in full force and operation thirty (30) days after adoption.

<u>SECTION 8</u>. If any section, subsection, subdivision, paragraph, sentence, clause, or phrase added by this Ordinance, or any part thereof, is for any reason held to be unconstitutional or invalid or ineffective by any court of competent jurisdiction, such decision shall not affect the validity of effectiveness of the remaining portions of this Ordinance or any part thereof. The City Council hereby declares that it would have passed each section, subsection, subdivision, paragraph, sentence, clause, or phrase thereof irrespective of the fact that any one or more subsections, subdivisions, paragraphs sentences, clauses, or phrases are declared unconstitutional, invalid, or ineffective.

<u>SECTION 9</u>. The Deputy City Clerk shall certify to the passage of this Ordinance and shall cause this Ordinance to be published or posted as required by law.

PASSED, APPROVED AND ADOPTED this XX day of XX 2014.

Ī	BERT HACK, Mayor
ATTEST:	
MARC DONOHUE, Deputy Cit	y Clerk
APPROVED AS TO FORM:	
DAVID B. COSGROVE, City A	ttorney
STATE OF CALIFORNIA COUNTY OF ORANGE CITY OF LAGUNA WOODS	) ) ss. )
I MADO DONOLIUE D	City Class

I, MARC DONOHUE, Deputy City Clerk of the City of Laguna Woods, do HEREBY CERTIFY that the foregoing **Ordinance No. 14-XX** was duly introduced and placed upon its first reading at an Adjourned Regular Meeting of the City Council on the XX of XX 2014, and that thereafter, said Ordinance was duly adopted and passed at a Regular Meeting of the City Council on the XX day of XX 2014 by the following vote to wit:

AYES: COUNCILMEMBERS: NOES: COUNCILMEMBERS: ABSENT: COUNCILMEMBERS:

\_\_\_\_

MARC DONOHUE, Deputy City Clerk

#### City of Laguna Woods Agenda Report

**DATE:** March 11, 2014 Public Safety Committee Meeting

**TO:** Honorable Chair and Committee Members

**FROM:** Christopher Macon, City Manager

**AGENDA ITEM:** General Plan Safety Element Update

#### Recommendation

Recommend that the City Council adopt the updated General Plan Safety Element, as proposed.

#### **Background**

In 2011, the City was awarded a grant of \$250,000 from the State of California's Disaster Recovery Initiative (DRI) for a variety of disaster planning projects. One of those projects is an update of the City's General Plan Safety Element.

State law requires the City to adopt and maintain a General Plan "for the physical development of the... city." General Plans are required to address a minimum of seven elements – land use, circulation, housing, conservation, open space, noise, and safety. The City's existing Safety Element was adopted in 2002.

#### **Discussion**

The Public Safety Committee has discussed and provided input on this item at three prior meetings (September 10, 2013, October 8, 2013, and December 10, 2013). At today's meeting, the Committee is being asked to review a complete draft of the updated Safety Element (attached) and consider making a recommendation to the City Council. The City Council is scheduled to consider taking action on this item, following a public hearing, on March 26, 2014.

The City is providing numerous opportunities for public participation throughout the course of this project, including at the following public meetings:

MEETING	DESCRIPTION
Public Safety Committee	
Tuesday, September 10, 2013 at 2 p.m.	Kickoff and project overview
Public Safety Committee	
Tuesday, October 8, 2013 at 2 p.m.	Review/discuss goals and policies
Public Safety Committee	
Tuesday, December 10, 2013 at 2 p.m.	Progress update/review draft
Public Safety Committee	
Tuesday, March 11, 2014 at 2 p.m.	Recommendation to City Council
City Council (Public Hearing)	
Wednesday, March 26, 2014 at 2 p.m.	Consideration of adoption

A variety of agencies were consulted during the preparation of the Safety Element Update, including the California Geological Survey, California Governor's Office of Emergency Services, and State Board of Forestry and Fire Protection.

The scope of the proposed update is comprehensive in nature, including new goals, policy objectives, implementation actions, figures, background information, and other content necessary to comply with State law, incorporate other local planning documents, and better reflect existing conditions and future plans. The existing Safety Element is available at City Hall and online at <a href="https://www.lagunawoodscity.org">www.lagunawoodscity.org</a>.

#### **Environmental Review**

In compliance with Section 15072 of the California Environmental Quality Act (CEQA), an initial study and draft negative declaration has been prepared for this project. The comment period for the negative declaration was from December 12, 2013 to January 10, 2014. The City Council will consider adoption of the Negative Declaration in connection with the consideration of the Safety Element Update.

#### **Fiscal Impact**

Costs associated with the General Plan Safety Element Update will be reimbursed by the State of California's Disaster Recovery Initiative.

#### **Conclusion**

The General Plan Safety Element is a critical and State-mandated long-term plan to reduce the potentially detrimental impacts of local hazards. This project leverages grant funding to complete a comprehensive update of the City's Safety Element.

Attachment: Proposed General Plan Safety Element



#### INTRODUCTION

The City of Laguna Woods strives to maintain a safe environment for all residents, businesses, and government functions. California Government Code Section 65300 requires that each city adopt a General Plan to guide the long-term physical development of the city. The General Plan reflects the community's intentions about land use and its relationship to pedestrian and vehicular circulation, housing, conservation, open space, noise, and safety. This element identifies priority public safety issues in Laguna Woods and sets forth long-range city policies and programs to protect people and property from harm resulting from natural and human-caused hazards and criminal activity.

#### **PURPOSE AND SCOPE**

State law requires that General Plans include a Safety Element, as follows:

Government Code Section 65302(g): [The General Plan must include a] safety element for the protection of the community from any unreasonable risks associated with the effects of seismically induced surface rupture, ground shaking, ground failure, tsunami, seiche, and dam failure; slope instability leading to mudslides and landslides; subsidence; liquefaction, and other geologic hazards known to the legislative body; flooding; and wild land and urban fires. The safety element shall include mapping of known seismic and other geologic hazards. It shall also address evacuation routes, military installations, peak load water supply requirements, and minimum road widths and clearances around structures, as those items relate to identified fire and geologic hazards.

As required by state law, the Safety Element identifies forces of nature and events resulting from human action that have the potential to cause harm to life and property in the city. Identifying the source of such threats allows city decision-makers to take preemptory action to minimize damage, particularly as it relates to new development projects. In addition to state-mandated content, the Safety Element includes a particular focus on personal safety issues.

This element presents existing conditions relative to public safety within the city, and is organized to address the following six priority issues required by state law and identified by the City Council and Public Safety Committee:

- Fire hazards
- Flood hazards
- Geologic and seismic hazards

- Human-caused and other hazards
- Emergency readiness
- Crime prevention

#### Goals, Policy Objectives, and Implementation Actions

This element is organized to be consistent with the other elements of the Laguna Woods General Plan. Goals, policy objectives, and implementation actions are the essence of the element, providing declarative statements setting forth the City's approach to the each of the priority issues.

Goals: General statements of desired community outcomes.

**Policy Objectives:** Specific commitments to support decisions and actions consistent with a stated goal. Policy objectives provide guidance to the City Council, City advisory committees, and City staff when reviewing development applications and making other decisions that affect future growth, conservation, and development.

Implementation Actions: Recommended actions to achieve goals and policy objectives.

The goals, policy objectives, and implementation actions identified in this element are generally based on the City's Local Hazard Mitigation Plan (LHMP) with certain additions and modifications to align with the statutory requirements and purview of General Plan Safety Elements.

Goals, policy objectives, and implementation actions are presented following the definition of each priority issue in this element.

#### Relationship to Other General Plan Elements

Accomplishing the goals and policy objectives of the Safety Element requires coordination with other related elements of the General Plan. For example, implications of public safety policies and programs on the Land Use Element include identification of areas susceptible to natural hazards. Recommended evacuation routes in the Safety Element impact the Circulation Element. In turn, traffic-calming goals and policies within the Circulation Element may affect emergency response.

#### **EXISTING RELATED PLANS, POLICIES, AND ORDINANCES**

#### LOCAL HAZARD MITIGATION PLAN

The City's LHMP forms the foundation for the City's long-term strategy to reduce disaster losses and break the cycle of disaster damage, reconstruction, and repeated damage. The LHMP fulfills the requirements of Section 322 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5165, as amended by the Disaster Mitigation Act of 2000, and also serves as the City's Local Energy Assurance Plan (LEAP) consistent with the state's Energy Assurance Plan and the California Energy Commission's California Local Energy Assurance Planning (CaLEAP) planning framework. The LHMP is incorporated into this element by reference and should be consulted when addressing known hazards to ensure the general health, safety, and public welfare of life and property within the city. Safety Element goals, policy objectives, and implementation actions support and are consistent with the LHMP.

#### **EMERGENCY OPERATIONS PLAN**

The City's Emergency Operations Plan (EOP) is a response document intended to initiate, manage, and sustain an effective local response to extraordinary emergency situations. The goals of the EOP are to 1) prevent emergencies, 2) mitigate vulnerabilities to potential hazards, 3) enable emergency response, and 4) facilitate short-term recovery efforts. Safety Element goals, policy objectives, and implementation actions support and are consistent with the EOP.

#### NATIONAL FLOOD INSURANCE PROGRAM

The City joined the federal government's National Flood Insurance Program (NFIP) in 2004. Under the NFIP, the City adopts, updates, and enforces certain ordinances designed to reduce the risk of flooding. In exchange, federally backed NFIP flood insurance policies are available to the City's homeowners, renters, and business owners. NFIP policies protect against flood-related losses that are not covered by standard homeowners insurance. Safety Element goals, policy objectives, and implementation actions support and are consistent with the NFIP.

#### LAGUNA WOODS MUNICIPAL CODE

Numerous provisions of the Laguna Woods Municipal Code relate to public safety, including:

• **Floodplain Management (Chapter 10.04):** Promotes public health, safety, and general welfare, and minimizes public and private losses due to flood conditions in specific areas, by 1) restricting or prohibiting dangerous or damaging uses, 2) requiring that vulnerable uses be protected from possible damage at the time of initial construction, and 3) controlling the alteration of areas with the potential to increase flood risk.

- California Fire Code (Chapter 10.12): Safeguards life and property by minimizing fire and explosion hazards arising from conditions in the occupancy of buildings and premises, as well as conditions related to hazardous substances, materials, and devices. California Fire Code requirements include provisions for emergency access by fire apparatus, water supply, fire protection systems, and the use of fire-resistant building materials.
- **Fire Hazard Severity Zones (Chapter 10.13):** Establishes fire hazard severity zones in accordance with California Government Code Section 51179. Zones are designated based on an assessment of local fire conditions and require the application of certain escalated fire-related regulations intended to minimize the impact of fire hazards.

#### OTHER EXISTING CONDITIONS

#### PUBLIC SAFETY AGENCIES AND ORGANIZATIONS

A variety of agencies and organizations—both public and private—provide public safety services to the City. In addition to the City's organization, the Orange County Sheriff's Department, Orange County Fire Authority, El Toro Water District, and Orange County Flood Control District/OC Flood are among the most involved with the priority issues identified in this element. Additionally, the City recognizes that numerous other agencies and organizations play vital and appreciable roles.

#### City Departments

Various City departments oversee police, fire, emergency management, building inspection, code enforcement, and animal control operations, including the City's contract with the Orange County Sheriff's Department. City departments also coordinate with the Orange County Fire Authority, El Toro Water District, Orange County Flood Control District, and other governmental and non-governmental agencies and organizations with public safety-related responsibilities.

#### City/Traffic Engineer's Office

The City/Traffic Engineer's Office oversees capital improvement programs, including design, plan check, construction management, and inspection. City-owned flood control projects are within the purview of this office, as are certain matters of public and private development review.

#### Orange County Sheriff's Department

The City began contractual law enforcement services with the Orange County Sheriff's Department (OCSD) in July 1999. Prior to that date and the City's incorporation, law enforcement services were provided by OCSD under the auspice of the Orange County Board of Supervisors. OCSD provides a full suite of law enforcement services to the City and numerous other Orange County jurisdictions, including patrol, traffic enforcement, criminal investigation, coroner, and crime prevention.

#### **Orange County Fire Authority**

The Orange County Fire Authority (OCFA) is a regional fire service agency that serves 23 cities and all unincorporated areas in Orange County. The City entered into a joint powers agreement with OCFA in June 2000 and funds services through a structural fire fund administered by the County of Orange. OCFA provides a full suite of fire safety and suppression services and maintains a single fire station in the city with supplemental services available regionally.

#### El Toro Water District

The El Toro Water District (ETWD) supplies water and wastewater services to the entire city and portions of the cities of Aliso Viejo, Laguna Hills, Lake Forest, and Mission Viejo. The mission of ETWD is to provide customers safe, adequate, and reliable water supply and wastewater service in an environmentally and economically responsible way.

ETWD relies 100 percent on water imported primarily from the Sacramento-San Joaquin River Delta in Northern California and the Colorado River. That water is treated in nearby Yorba Linda by the Metropolitan Water District of Southern California and supplied to ETWD via a pipeline. To partially offset its reliance on imported water, ETWD provides recycled water for appropriate uses such as landscape irrigation. Given the scarcity of water in Southern California, ETWD engages in strategic planning to develop a diverse portfolio of high quality water resources, expand recycled water deliveries for beneficial reuse, and promote conservation and water use efficiency. In the event of an imported water supply disruption, ETWD maintains a reservoir with enough capacity to meet its service areas' water needs for three to four weeks, depending on the time of year, level of landscape irrigation, and other factors.

ETWD vigilantly safeguards the quality of water supply and delivers water that meets or exceeds the quality standards required by federal and state regulatory agencies. ETWD produces a *Water Quality Report* each year that provides information about the sources of the water supply and the extensive testing and monitoring programs that ensure the high quality of the water.

#### Orange County Flood Control District/OC Flood

The Orange County Flood Control District (OCFCD) was established in 1927, pursuant to state law, in part to provide regional control and protection from flood and storm waters. OCFCD owns and operates several facilities in the city related to flood control and drainage. OCFCD is administered by the OC Flood Division of the County of Orange's Public Works Department.

#### **EVACUATION PLANNING**

The City's EOP addresses issues related to emergency evacuations of both individuals and pets, including evacuation orders, notifications, warnings, routes, resources, access control, security,

shelter, and re-entry. In light of local demographics, the EOP emphasizes considerations related to the evacuation of individuals with disabilities, access, and functional needs (e.g., limited English language proficiency, non-English language speaking, transportation/mobility disadvantaged, and older adults). Evacuation planning is an ongoing effort and is currently being expanded to include specific scenarios associated with the City's fire hazard severity zones.

#### **PRIORITY ISSUES**

#### FIRE HAZARDS

The city is exposed to two types of fire hazards—wildfires in the open space and wildland-urban interface area that borders the westernmost edge of the city and urban fires. Either could cause loss of life, personal injury, and extensive property damage, including damage to open space resources identified in the General Plan Safety Element. Economic processes may be disrupted due to road closures and degraded air quality. Fires are considered to pose a very significant risk to the city.

In 2012, the City Council took action to designate three fire hazard severity zones (very high, high, and moderate) within the wildland-urban interface area as shown in Figure S-1 (page S-7). The Very High Fire Hazard Severity Zone was identified by the California Department of Forestry and Fire Protection (CAL FIRE), while the High and Moderate Fire Hazard Severity Zones were identified by OCFA based on an assessment of vegetation, slope, fire history, weather patterns, and impact of flames, heat, and flying embers. Collectively, those zones and the 2,564 residential dwelling units within them face the highest risk of wildfire impacts.

Urban fires may occur throughout the city as a result of accidental ignition, arson, earthquakes, hazardous materials incidents, or other hazards. The significant amount of residential multi-family and infill development in the city increases the probability and impact of urban fires.

#### Very High Fire Hazard Severity Zone

The city's Very High Fire Hazard Severity Zone was identified by CAL FIRE pursuant to California Government Code Section 51178. It is generally located between Santa Maria Avenue and El Toro Road, west of Algarrobo, Calle Azul, Monte Hermosa, and Avenida Sosiega, and south of Calle Corta, including the Woods End Wilderness Preserve. 856 dwelling units (19 single-family and 837 multi-family) are located in the zone, as well as the El Toro Water District's (ETWD) Pump Station P-3/Reservoir R-3 and Southern California Edison electrical transmission lines.

#### High Fire Hazard Severity Zone

The High Fire Hazard Severity Zone was identified by OCFA to be at significant risk from wildfires and within the responsible area of the city for fire protection and services. It includes the Laguna Laurel open space and portions generally north of Santa Maria Avenue in the vicinity of Cantante,

Avenida Del Sol, Pina, Moya, Brazo, Tero, Ovalo, Jardin, Elvira, Duenas, and Avenida Despacio; and portions generally north of El Toro Road, Calle Corta, and Monte Hermosa, west of San Amadeo and Avenida Sosiega, and east of Calle Azul, and Algarrobo. 861 dwelling units (215 single-family, 646 multi-family) are located in this zone, as well as ETWD's Westline Sewer Lift Station.

#### Moderate Fire Hazard Severity Zone

The Moderate Fire Hazard Severity Zone was identified by OCFA to be at significant risk from wildfires and within the responsible area of the city for fire protection and services. It includes portions generally north of El Toro Road and south of San Amadeo; portions generally south of Calle Sonora Este; portions generally west of Avenida Sosiega in the vicinity of Bahia Blanca and Punta Alta; and portions generally north of Santa Maria Avenue west of Santa Vittoria in the vicinity of Avenida Despacio, Duverney, Belmez, Duenas, Calzado, Miembro, and Elvira. Portions of this zone are discontinuous with the balance of the zone. 847 dwelling units (102 single-family, 745 multi-family) are located in this zone, as well as ETWD's Pump Station P-4/Reservoir R-4.

#### Adequacy of Road Widths for Fire Response

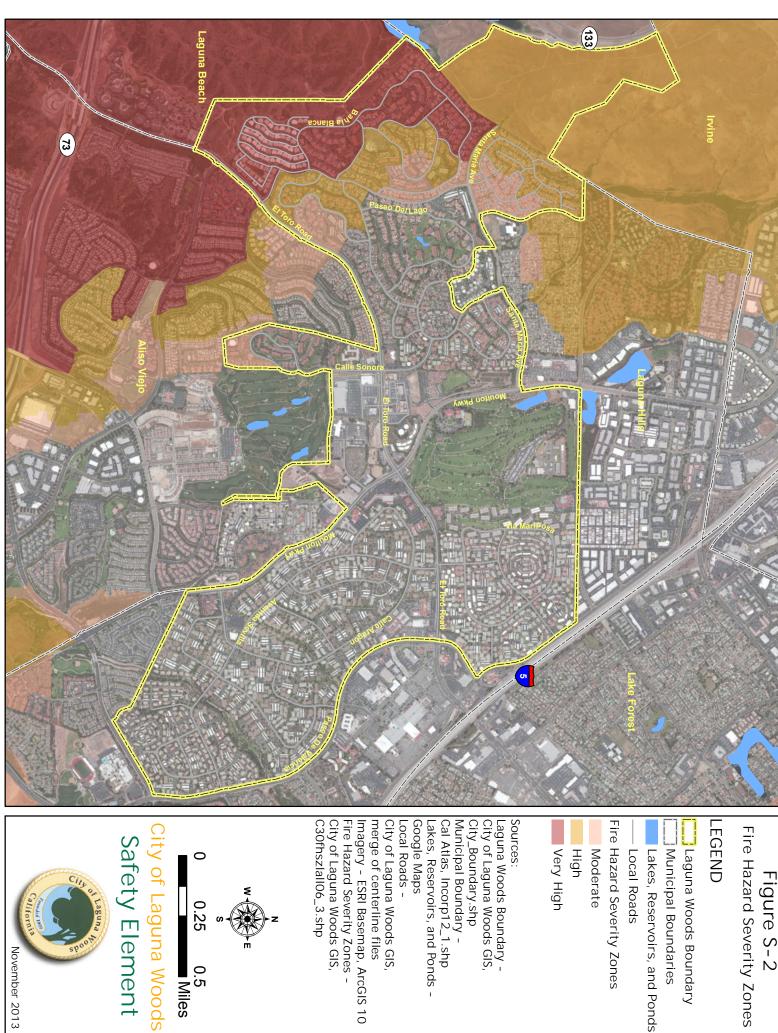
OCFA frequently responds to emergency calls for service where time is of the essence. During the preparation of this element, OCFA confirmed that neither its apparatus nor personnel are hindered by parked cars or existing roadway widths. New roadway construction will be subject to applicable provisions of the California Building Code, Chapter 15.36 of the California Fire Code, and other design regulations. The City's development review process requires OCFA approval for new and significant redevelopment projects, as well as for projects involving vehicular circulation facilities.

#### Adequacy of Peak Load Water Supplies for Fire Response

While there is no standard water flow rate for fire response, ETWD collaborates with the City and project applicants to ensure that required flows for new and significantly redeveloped projects, as determined by OCFA, are met. The City's development review process requires ETWD and OCFA approval for new and significant redevelopment projects, in accordance with Chapter 15.36 of the California Fire Code and other applicable regulations.

#### Resources for Vegetation Management as Fire Mitigation

OCFA has developed a number of resources that are used within Laguna Woods with respect to mitigating fire risk through vegetation management, including *Vegetation Management Guideline* (C-05): Technical Design for New Construction Fuel Modification Plans and Maintenance Program and Vegetation Management Maintenance Guidelines for Property Owners.



## Figure S-2

Fire Hazard Severity Zones

City of Laguna Woods GIS, merge of centerline files Laguna Woods Boundary -City of Laguna Woods GIS, City\_Boundary.shp Cal Atlas, Incorp12\_1.shp lmagery - ESRI Basemap, ArcGIS 10 Lakes, Reservoirs, and Ponds -



City of Laguna Woods Safety Element

Miles



#### Fire History

According to OCFA, there was only one reported wildfire incident in the city between 2003 and 2012. That incident, which occurred in 2005, involved a 0.5-acre fire amongst trees in a residential neighborhood on Avenida Majorca. The fire was believed to have been caused by fireworks.

Wildfires occurring elsewhere in Orange County in 1993 and 2008 also affected the city.

The Laguna Fire occurred in late October and early November 1993 and burned 16,682 acres in Laguna Beach and nearby unincorporated areas. Much of the affected land was close to the city's westernmost boundary in the wildland areas comprising what is today part of the Laguna Coast Wilderness Park. While the fire did not ultimately burn the city or result in evacuations, there was substantial community concern and heavy smoke inundation.

The Freeway Complex Fire occurred in November 2008 and burned 30,305 acres in portions of Orange and Riverside counties. In total, 314 residences, four commercial buildings, and 43 outbuildings were destroyed. While the city was not burned by the fire, air quality was significantly degraded and there was some community concern regarding whether or not evacuation would be required. As a precautionary measure, the City briefly activated its emergency operations center.

Table S-1 includes an accounting of reported urban fires in the city between 2003 and 2012. During that period, the number of fires occurring within buildings averaged 16 per calendar year.

**Calendar Year Number of Fires Calendar Year Number of Fires** within Buildings within Buildings 2003 12 2008 20 2004 17 2009 19 2005 18 2010 11 2006 22 2011 18 2007 10 2012 12

**Table S-1** Urban Fire History 2003–2012

Source: Orange County Fire Authority

#### Goal, Policy Objectives, and Implementation Actions

#### Goal S-1. Protect residents, businesses, and government functions from fire hazards.

Policy Objectives and Implementation Actions

S-1.1. Adopt and enforce regulations pertaining to new and existing structures.

A. Review, update, and enforce fire-related regulations, including:

- Regulations pertaining to building standards.
- Regulations pertaining to the maintenance of defensible space for wildfires.
- Regulations pertaining to minimum road widths for fire response.
- Regulations pertaining to peak load water supply for fire response.
- Regulations pertaining to habitat protection and resource conservation.
- S-1.2. Implement resource and property protection and improvement projects.
  - A. Maintain defensible space for wildfires throughout City-owned wildland areas.
  - B. Maintain the following information for residents and businesses:
    - Brush clearance criteria for each fire hazard severity zone.
    - An inventory of properties within each fire hazard severity zone.
    - Public education information related to wildland-urban interface areas.
  - C. Develop a Community Wildfire Protection Plan that:
    - Identifies, maps, and assesses housing units potentially at risk.
    - Considers occupancy category effects on wildfire protection.
    - Establishes evacuation standards and access plans for fire hazard areas.
    - Addresses post-fire safety, recovery, and maintenance concerns.
    - Identifies mitigation strategies to reduce potential risks.
    - Complies with the Healthy Forests Restoration Act of 2003 (P.L. 108-148).
- S-1.3. Provide the highest level of fire services as are available and fiscally feasible. See "Emergency Readiness" priority issue (page S-21).

#### FLOOD HAZARDS

Flooding due to severe storms and/or failure of water system infrastructure could cause loss of life, personal injury, and property damage. If roads become impassable, economic activities processes could be disrupted. Flooding is considered to pose a moderate risk to the city.

Portions of the city are subject to inundation from flooding. FEMA produces Flood Insurance Rate Maps (FIRM) that show the areas in the city that are subject to flooding and the risk associated with flood hazards. FIRMs are used to administer FEMA's NFIP. As of October 2013, there were approximately one dozen active NFIP policies in the city and no NFIP-insured properties subject to repetitive damage. NFIP-designated Special Flood Hazard Areas (SFHA) comprise approximately 26 acres of the city with an additional 2,115 acres designated as either minimal or moderate risk (Zone X). Figure S-2 (page S-11) depicts both the city's SFHAs and Zone X areas.

Other areas that are subject to flooding in the city are identified by historic occurrences of flooding or storm inundation (e.g., Laguna Woods City Hall). In addition, the failure of any of the following El Toro Water District infrastructure could cause localized flooding within the city:

**Water Tanks:** Four reservoirs with a total maximum capacity of 10 million gallons of potable water. Two reservoirs are located northwest of the intersection of El Toro Road and Moulton Parkway, and two are located in the gated community of Laguna Woods Village.

**Rossmoor** #2: A dam/reservoir located southeast of the intersection of Moulton Parkway and Ridge Route Drive. Rossmoor #2 is located in a SFHA at risk of a 1 percent annual chance of flooding, but is not subject to state dam inundation mapping regulations.

**Veeh Reservoir:** Located in the City of Laguna Hills, this reservoir is in a SFHA at risk of a 1 percent annual chance of flooding.

The Moulton Niguel Water District owns and operates a water tank in the City of Aliso Viejo just south of the intersection of El Toro Road and Aliso Creek Road. Failure of that water tank could cause flooding on El Toro Road and in the lower portions of Woods End Wilderness Preserve.

The failure of the bridge along Avenida Sevilla that crosses Aliso Creek could impede movement and cause localized flooding on property within the gated community of Laguna Woods Village.

#### Flood History

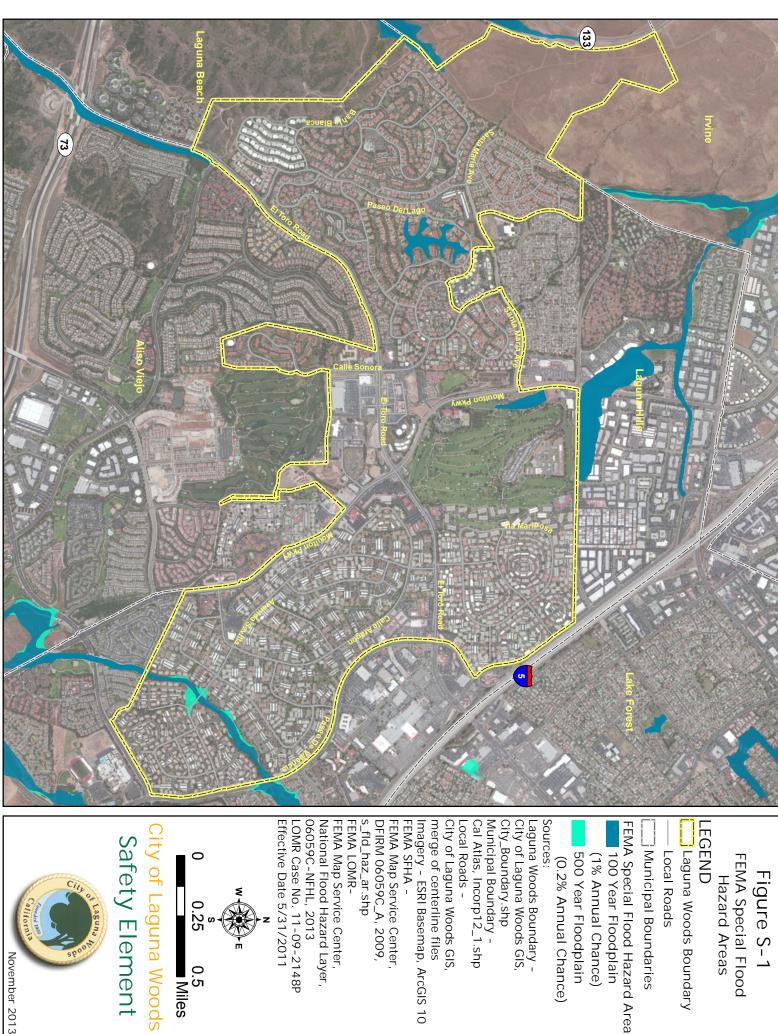
Major flood events in the city occurred in 1969, 1997, 2010, and 2011.

The February 1969 event was a three-day rain event in which the city was affected by one-half inch of rain one day, over five inches of rain the next day, and over six inches the next day.

The December 1997 event was triggered by an El Niño storm that resulted in eight inches of rain over several days. Dozens of residents were displaced from their homes and personal property was damaged. Damage to the gated community of Laguna Woods Village was estimated at \$700,000. Flooding also affected portions of El Toro Road and Moulton Parkway.

The January 2010 event was a series of severe storms that caused approximately \$50,000 worth of damage to City property, including undermining of a portion of El Toro Road that resulted in its closure while emergency repairs were made. Laguna Woods City Hall experienced water intrusion and flooding. Damage also occurred inside the gated community of Laguna Woods Village.

Between December 2010 and January 2011, the City was affected by a series of storms that caused approximately \$5,000 worth of damage to City property.



## Figure S-1

FEMA Special Flood Hazard Areas

] Laguna Woods Boundary

Municipal Boundaries

100 Year Floodplain

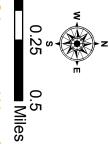
(1% Annual Chance)

500 Year Floodplain

(0.2% Annual Chance)

City of Laguna Woods GIS, City\_Boundary.shp merge of centerline files City of Laguna Woods GIS, Cal Atlas, Incorp12\_1.shp Municipal Boundary -Laguna Woods Boundary -

FEMA Map Service Center,
National Flood Hazard Layer,
06059C-NFHL, 2013 LOMR Case No. 11-09-2148P



City of Laguna Woods Safety Element



#### Goal, Policy Objectives, and Implementation Actions

#### Goal S-2. Protect residents, businesses, and government functions from flood hazards.

Policy Objectives and Implementation Actions

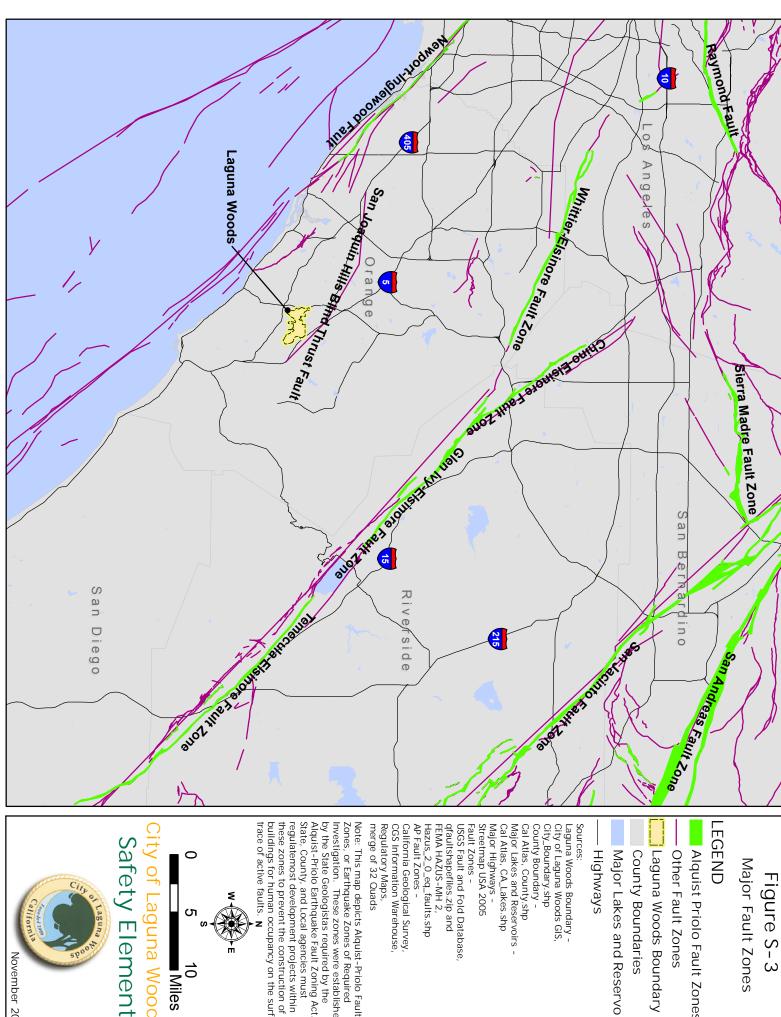
- S-2.1. Adopt and enforce regulations pertaining to new and existing structures.
  - A. Review, update, and enforce flood-related regulations, including:
    - Regulations pertaining to building standards.
- S-2.2. Implement resource and property protection and improvement projects.
  - A. Adopt and enforce regulations prohibiting invasive plant species within the city.
  - B. Identify flood mitigation projects for inclusion in the City's Capital Improvement Program.
  - C. Collaborate with other governmental agencies on flood issues related to Aliso Creek.
- S-2.3. Participate in the National Flood Insurance Program (NFIP).
  - A. Comply with NFIP regulations.
  - B. Collaborate with other governmental agencies on NFIP improvements.

#### **GEOLOGIC AND SEISMIC HAZARDS**

Seismic activity along active and potentially active faults could result in substantial casualties and injury, disruption of economic processes, and extensive property damage. Primary hazards include fault rupture and seismic shaking. There are no mapped fault zones pursuant to the Alquist-Priolo Earthquake Fault Zoning Act that transect the city. Known faults nearest to the city, including the five major faults and fault zones of particular concern, are shown in Figure S-3 (page S-13).

Secondary hazards associated with seismic activity include liquefaction and landslides. In addition to the impacts identified for seismic activity, liquefaction and landslides could lead to cascading effects of utility infrastructure failure if transmission lines are damaged as a result. Figures S-4 (page 14) and S-5 (page 15) show the locations of earthquake-induced landslide and liquefaction hazard zones. In total, the state considers approximately 256 acres of land within the city as prone to liquefaction and approximately 77 acres as prone to earthquake-induced landslides.

Landslides also pose a hazard to the city, independent of any seismic activity, with the potential to cause loss of life, personal injury, economic loss, and property damage.



## Figure S-3

Major Fault Zones

- Alquist Priolo Fault Zones
- Other Fault Zones
- | Laguna Woods Boundary
- Major Lakes and Reservoirs

Hazus\_2\_0\_eq\_faults.shp qfaultshapefiles.zip and FEMA HAZUS-MH 2, USGS Fault and Fold Database, Major Highways -Streetmap USA 2005 Fault Zones -Major Lakes and Reservoirs Cal Atlas, CA\_Lakes.shp Laguna Woods Boundary - City of Laguna Woods GIS, CGS Information Warehouse California Geological Survey, Cal Atlas, County.shp

Alquist-Priolo Earthquake Fault Zoning Act. State, County, and Local agencies must buildings for human occupancy on the surface these zones to prevent the construction of by the State Geologistas required by the trace of active faults. regulatemost development projects within Investigation. These zones were established Zones, or Earthquake Zones of Required Note: This map depicts Alquist-Priolo Fault







## Figure S-4

Landslide Hazard Zones

] Laguna Woods Boundary

Local Roads

Lakes, Reservoirs, and Ponds

Landslide Zone

Laguna Woods Boundary -City of Laguna Woods GIS,

City\_Boundary.shp

Municipal Boundary -

Cal Atlas, Incorp12\_1.shp Lakes, Reservoirs, and Ponds -

City of Laguna Woods GIS

merge of centerline files

California Geological Survey \_andslide Zones -

**CGS Information Warehouse** 

Regulatory Maps,

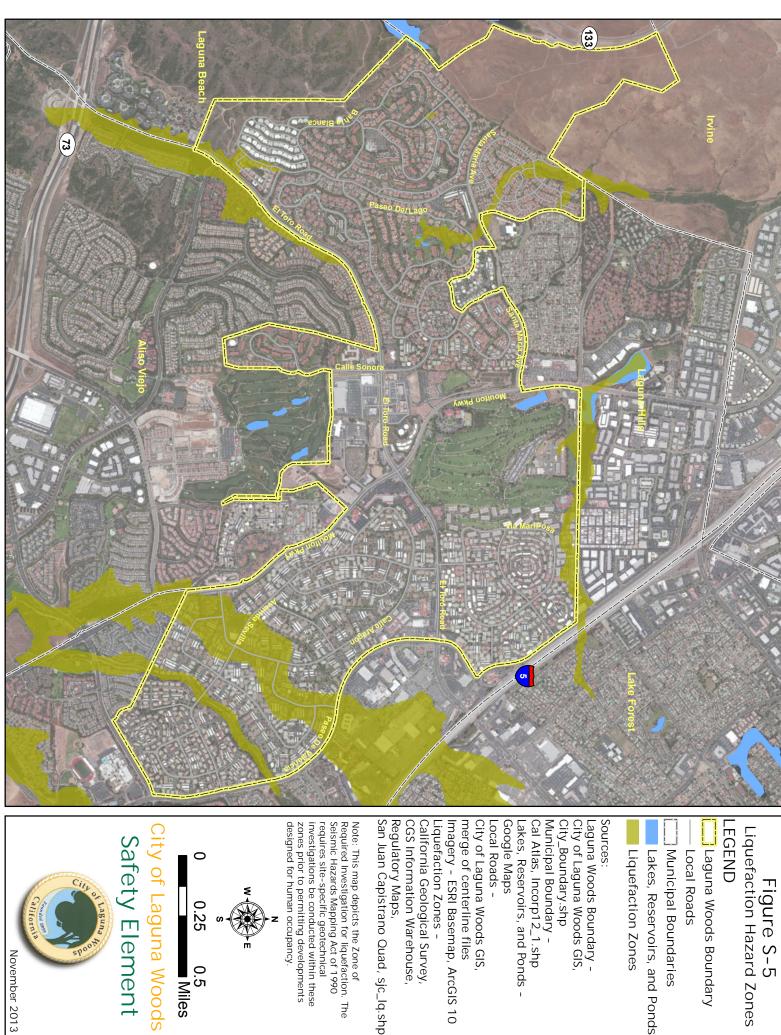
developments designed for human within these zones prior to permitting geotechnical investigations be conducted Mapping Act of 1990 requires site-specific induced landslides. The Seismic Hazards Required Investigation for earthquake-



Miles

City of Laguna Woods Safety Element





# **Liquefaction Hazard Zones**

] Laguna Woods Boundary

Liquefaction Zones

Laguna Woods Boundary - City of Laguna Woods GIS,

Cal Atlas, Incorp12\_1.shp

City of Laguna Woods GIS

California Geological Survey Imagery - ESRI Basemap, ArcGIS 10

San Juan Capistrano Quad, sjc\_lq.shp

designed for human occupancy. Required Investigation for liquefaction. The Seismic Hazards Mapping Act of 1990 zones prior to permitting developments investigations be conducted within these requires site-specific geotechnical Note: This map depicts the Zone of



City of Laguna Woods Safety Element

Miles



#### Earthquake, Liquefaction, and Landslide History

Thousands of earthquakes occur in Southern California each year; however, most are not felt by humans. The most recent significant earthquake to affect the city occurred in 2008 in Chino Hills, California and registered a magnitude of 5.4. According to research by the United States Geological Survey and California Geological Survey<sup>1</sup>, the probability of an earthquake with a magnitude of 6.7 or greater occurring in Southern California by 2038 is 97%. Earthquakes with magnitudes of 7.0, 7.5, and 8.0 over the same period have estimated probabilities of 82%, 37%, and 3%, respectively.

The most significant landslide in the recorded history of the city occurred in 2004 when a slope between Calle Sonora (a private roadway owned by the Golden Rain Foundation of Laguna Woods) and the Home Depot Shopping Center east of El Toro Road failed due to excessive soil saturation. The approximately 400-foot-long landslide caused significant private property damage, including temporary disconnection of vehicle and pedestrian traffic into and out of the Laguna Woods Village Gate 14 neighborhood. An estimated 588 residents were affected.

Figures S-4 (page S-14) and S-5 (page S-15) depict the city's earthquake-induced landslide and liquefaction hazard zones as identified by the state Department of Conservation.

Goal, Policy Objectives, and Implementation Actions

#### Goal S-3. Protect residents, businesses, and government functions from geologic and seismic hazards.

Policy Objectives and Implementation Actions

- S-3.1. Adopt and enforce regulations pertaining to new and existing structures.
  - A. Review, update, and enforce geologic/seismic-related regulations, including:
    - Regulations pertaining to building standards.
    - Regulations requiring certification of seismic studies by an engineering geologist.

#### HUMAN-CAUSED AND OTHER HAZARDS

There are numerous human-caused and other hazards facing the city, including energy shortages, public health crises, radiological accidents, terrorism, extreme heat, water shortages, hazardous materials accidents, airplane accidents, civil disturbances, and natural gas pipeline failures.

<sup>&</sup>lt;sup>1</sup> The Uniform California Earthquake Rupture Forecast, V. 2 (2008)

#### **Energy Shortages**

Energy shortages are considered to pose a significant risk to the city, potentially causing loss of life, property damage, personal injury, and economic loss. For city residents, loss of power for personal medical devices (e.g., oxygen machines, ventilators, ventricular assist devices, dialysis machines, nebulizers, intravenous pumps) is of particular concern, compounded by local demography.

Energy shortages occur on a regular basis for a variety of reasons, including as a result of excess demand, reductions in supply, and system interruptions. Southern California Edison provides all electrical power to the city and frequently conducts pre-planned local power outages to facilitate infrastructure repairs and upgrades. Unplanned local power outages also occur as a result of traffic accidents, storms, construction, natural disasters, and periods of high power demand.

#### **Public Health Crises**

Public health crises are considered to pose a significant risk to the city, potentially causing loss of life, personal injury, and economic loss. The Orange County Health Care Agency views influenza, foodborne illnesses, and West Nile virus as the most plausible outbreak, epidemic, and pandemic threats in Orange County. The City, in consultation with Laguna Beach Animal Services, views avian botulism, exotic Newcastle disease, and rabies virus as plausible diseases transmitted from animals that may affect humans. Other concerns include Hantavirus and equine herpes virus.

Air pollution can also be a public health hazard, particularly for elderly and infirm individuals who are exposed to protracted instances of concentrated pollution. The city is located within the South Coast Air Basin, a non-attainment area with air quality less than state and federal standards. Motor vehicles are the predominant source of regional emissions throughout the air basin.

#### Radiological Accidents

The city is located approximately 20 miles north of the San Onofre Nuclear Generating Station (SONGS). Based on the Nuclear Regulatory Commission's (NRC) technical expertise, radiological accidents at SONGS are considered to pose an unlikely, but potentially significant risk to the city, potentially resulting in loss of life, personal injury, economic loss, and property damage. In 2013, Southern California Edison announced plans to permanently decommission SONGS.

For purposes of emergency planning and response, three zones have been established surrounding SONGS. The city is located within the Public Education Zone (PEZ) and Ingestion Pathway Zone (IPZ), but not the Emergency Planning Zone (EPZ). The protective action that city residents would most likely be asked to take during a major radiological accident is sheltering-in-place. Food and water may also be contaminated, resulting in ingestion exposure.

#### **Terrorism**

Terrorism is considered to pose an unlikely, but potentially significant risk to the city, potentially resulting in loss of life, personal injury, economic loss, and property damage. Numerous potential terrorist targets exist throughout California and Orange County, including government facilities, schools, religious institutions, gathering places (e.g., shopping centers and entertainment venues), medical clinics, power plants, utility infrastructure, transportation infrastructure, water storage facilities, locations of high-profile individuals, and financial institutions. The city contains many of those potential targets and is located near a multitude of others. The city may also be affected by regional acts of terrorism (e.g., situations similar to the anthrax attacks of 2001).

#### Extreme Heat

Extreme heat is considered to pose a moderate risk to the city, potentially resulting in loss of life, personal injury, economic loss, and property damage. Of particular concern for city residents are instances of extreme heat that exacerbate chronic diseases and heat-related illnesses. Instances of extreme heat can also result in a variety of cascading effects such as energy and water shortages. Individuals with limited income or access to air conditioning may be disproportionately affected by instances of extreme heat due to their lessened ability to acclimatize.

#### Water Shortages

Water shortages are considered to pose a moderate risk to the city, potentially resulting in loss of life, personal injury, economic loss, and property damage. Drought conditions can be agricultural, meteorological, hydrological, socioeconomic, or regulatory in nature, and compounded by ETWD's reliance on imported water. Local droughts can be caused or made worse by conditions where imported water originates. Deteriorating and seismically inadequate infrastructure located in the Sacramento-San Joaquin River Delta is of particular concern, as any disruption in the conveyance of water from the Delta is likely to jeopardize the viability of local water supplies. Droughts can also result in cascading effects such as increased risk of wildfires.

#### Hazardous Materials Accidents

Hazardous materials accidents are considered to pose a low to moderate risk to the city, possibly resulting in loss of life, personal injury, economic loss, and property damage. The majority of the hazardous materials in the city are associated with relatively low-risk and small-scale operations such as vehicle fueling/service stations, pools, garment cleaners, maintenance yards, and power generators. Hazardous materials are also frequently transported by vehicle and truck on routes including Interstate 5 and State Route 73, both located short distances from the city. Hazardous materials accidents can also result in cascading effects such as fires and public health crises.

#### **Airplane Accidents**

Airplane accidents are considered to pose an unlikely and low risk to the city; however, occurrences could potentially result in loss of life, personal injury, economic loss, and property damage. The only airplane accident in the recorded history of the city occurred in 1967 while the Marine Corps Air Station - El Toro was still active. The Marine Corps Air Station was decommissioned in 1999 and the city is not a part of any regular commercial flight paths, thereby greatly limiting risk.

#### Civil Disturbances

Civil disturbances are considered to pose an unlikely and low risk to the city; however, occurrences could potentially result in loss of life, personal injury, economic loss, and property damage. While there is no history of civil disturbance in the city, local land uses such as government facilities, schools, religious institutions, gathering places, medical clinics, power plants, utility infrastructure, and financial institutions may be the location or motivating factor of future civil disturbances.

#### Natural Gas Pipeline Failures

Natural gas pipeline failures are considered to pose an unlikely and low risk to the city; however, occurrences could potentially result in economic loss as a result of service interruptions. There are no high-pressure distribution or transmission pipelines located in the vicinity of the city, thereby greatly limiting the risk of large-scale explosions such as the 2010 San Bruno pipeline explosion.

#### Goal, Policy Objectives, and Implementation Actions

#### Goal S-4. Protect residents, businesses, and government functions from human-caused and other hazards.

Policy Objectives and Implementation Actions

- S-4.1. Implement resource and property protection and improvement projects.
  - A. Develop, implement, and support plans, projects, and programs that reduce energy use and meet critical energy supply needs during emergencies.
  - B. Develop, implement, and support plans, projects, and programs that reduce water use and augment local water supplies.
- S-4.2. Provide opportunities for local hazard relief and intervention.
  - A. Designate a cooling center for use during extreme heat events and energy shortages.
  - B. Designate a point of dispensing to deliver emergency prophylaxis<sup>2</sup> during public health crises.

 $<sup>^2</sup>$  "Measures designed to preserve health and prevent the spread of disease: protective or preventative treatment." Merriam-Webster Dictionary. http://www.merriam-webster.com/medical/prophylaxis

- S-4.3. Collaborate with federal, state, and local agencies regarding human-caused and other hazards to increase resiliency throughout the city.
  - A. Participate in and support efforts by federal, state, and local agencies and organizations to decrease air pollution emissions occurring within the South Coast Air Basin.
  - B. Collaborate with electrical and natural gas utility providers to ensure appropriate scheduling and advance communication of planned local power outages.

#### **EMERGENCY READINESS**

Fires, floods, geologic, seismic, human-caused, and other hazards are largely unpredictable and can result in a variety of adverse impacts, including loss of life, personal injury, economic injury, and property damage. Therefore, it is imperative that the City ready itself for such emergencies and ensure that its emergency plans are adaptable to hazards of varying sizes, scopes, and natures.

City residents and businesses are encouraged to be as prepared as possible to independently care for themselves and others during emergencies. Effective emergency preparedness can dramatically reduce the potential impacts and severity of hazards, while also allowing governmental resources to focus on the areas of greatest need. In particular, residents with disabilities, access, and functional needs are encouraged to make individual arrangements unique to their specific circumstances and businesses are encouraged to plan for their continuity of operation and post-emergency recovery.

Goal, Policy Objectives, and Implementation Actions

#### Goal S-5. Ensure that residents, businesses, and government functions are ready for emergencies.

Policy Objectives and Implementation Actions

- S-5.1. Adopt and enforce regulations pertaining to emergency readiness.
  - A. Review, update, and enforce emergency readiness-related regulations, including:
    - Regulations requiring emergency backup generators for new and redeveloped fuel stations and cellular telephone towers.
- S-5.2. Increase local understanding and awareness of hazard conditions and the importance of emergency preparedness.
  - A. Develop and implement volunteer and community education programs and projects.
  - B. Maintain the following information for residents and businesses:
    - Information regarding local hazard conditions.
    - Specific-hazard prevention and safety information.
    - Information regarding local safety-related resources.
    - Guidance to facilitate personal preparedness.

- S-5.3. Increase and maintain the security, reliability, continuity, and functionality of critical City facilities.
  - A. Retrofit critical City facilities for seismic safety.
  - B. Improve emergency power backup capabilities for critical City facilities.
  - C. Design and construct a permanent Emergency Operations Center.
- S-5.4. Implement rapid, reliable, and redundant communications systems for City use.
  - A. Operate a mass notification system for rapid communication during emergencies.
  - B. Increase emergency communications capabilities between internal and external coordination points (e.g., reception centers, shelters, points of dispensing, and key service providers).
  - C. Participate in the Orange County Countywide Coordinated Communications System (CCCS) to ensure interoperability for public safety and general government agencies.
- S-5.5. Provide for continuity of the City's "day-to-day" operations.
  - A. Develop and implement a Continuity of Operations Plan.
- S-5.6. Build the City's internal emergency services-related capabilities.
  - A. Train staff in emergency services functions.
  - B. Develop and implement systems to access and manage critical information during emergencies.
  - C. Develop and implement emergency plans pertinent to local hazard conditions.
- S-5.7. Develop relationships between the City and private and nonprofit entities.
  - A. Develop memoranda of understanding for emergency resources and provisions (e.g., reception centers, shelters, points of dispensing, supplies, and equipment).
- S-5.8. Provide the highest levels of public safety services as are available and fiscally feasible.
  - A. Review fire response times to ensure that they meet or exceed industry standards.
  - B. Review police services response times to ensure that they meet or exceed industry standards.
  - C. Promote coordinated efforts with local, state, and federal agencies to increase public safety.

### **CRIME PREVENTION**

Overall, the city experiences very low crime rates; however, instances of criminal activity do occur. In a general sense, violent crimes have historically occurred less frequently than non-violent crimes such as burglary and larceny-theft; however, the City and Orange County Sheriff's Department are committed to reducing both. Also of concern are motor vehicle-related violations of the California Vehicle Code and crimes targeting older adults such as fraud, identity theft, and elder abuse.

### Crime Prevention through Environmental Design

Crime Prevention through Environmental Design (CPTED) is a multi-disciplinary approach to land use planning and development that considers opportunities provided by the built environment to

# SAFETY ELEMENT

deter criminal activity. CPTED is intended to reduce crime by conditioning development projects in a manner that maximizes the visibility of vulnerable areas, promotes access control, differentiates between public and private spaces, ensures property maintenance, and supports public safety.

Goal, Policy Objectives, and Implementation Actions

#### Goal S-6. Improve community safety and reduce opportunities for criminal activity.

Policy Objectives and Implementation Actions

- S-6.1. Provide the highest level of police services as are available and fiscally feasible. See "Emergency Readiness" priority issue (page S-21).
- S-6.2. Leverage the City's development review process to reduce opportunities for criminal activity.
  - A. Ensure that new development, redevelopment, and City projects consider Crime Prevention through Environmental Design (CPTED) concepts during the planning and design phases.

# City of Laguna Woods Agenda Report

**DATE:** March 11, 2014 Public Safety Committee Meeting

**TO:** Honorable Chair and Committee Members

**FROM:** Christopher Macon, City Manager

**AGENDA ITEM:** Climate Adaptation Plan

### **Recommendation**

Discuss and provide input on the development of the City's Climate Adaptation Plan.

#### **Background**

In 2011, the City was awarded a grant of \$250,000 from the State of California's Disaster Recovery Initiative (DRI) for a variety of disaster planning projects. One of those projects is the development of a Climate Adaptation Plan.

## **Discussion**

The Public Safety Committee discussed and provided input on the City's Climate Adaptation Plan project at its meeting on December 10, 2014. At today's meeting, the Committee is being asked to review and comment on initial findings related to climate vulnerabilities, adaptation strategies, and other aspects of the project.

The Climate Adaptation Plan is being developed using guidance provided by the California Natural Resources Agency and the California Emergency Management Agency with the specific goal of developing a strategy for adapting to current and projected climate changes including, but not limited to, changes with the potential to impact wildfire risk, water supply, public health, public safety, ecosystem function, and economic continuity (e.g., warmer weather may increase fuel hazards and ignition risks leading to an increase in wildfire intensity). Although certain greenhouse gas emission reduction strategies may be mutually beneficial, climate adaptation planning is focused on maintaining function, not reducing sources.

Climate impacts and vulnerabilities will be largely based on data drawn from the State of California's *CalAdapt* tool, which synthesizes existing downscaled climate change scenarios and climate impact research. Information is also being gathered from a variety of agencies and organizations with related subject matter expertise.

The City is providing numerous opportunities for public participation throughout the course of this project, including at the following public meetings:

MEETING	DESCRIPTION
Public Safety Committee	
Tuesday, December 10, 2013 at 2 p.m.	Kickoff/project overview/discussion
Public Safety Committee	
Tuesday, March 11, 2014 at 2 p.m.	Review/discussion
Public Safety Committee	
Tuesday, April 8, 2014 at 2 p.m. tentative	Recommendation to City Council
City Council (Public Hearing)	
Wednesday, April 16, 2014 at 2 p.m. tentative	Consideration of adoption

### **Fiscal Impact**

Costs associated with the Climate Adaptation Plan project will be reimbursed by the State of California's Disaster Recovery Initiative.

# **Conclusion**

Development of a Climate Adaptation Plan will help guide the City's public safety, emergency management, and environmental efforts. This project is grant-funded.

Attachment: Key Climate Adaptation Plan Definitions

### City of Laguna Woods Climate Adaptation Plan Key Adaptation Definitions

#### Introduction

This project will use definitions consistent with state guidance documents and the Intergovernmental Panel on Climate Change (IPCC). The IPCC is an international scientific body that reviews and assesses the most recent climate change related scientific, technical, and socio-economic information produced worldwide. The following is a list of key definitions as used in the field of climate change adaptation.

### **Key Adaptation Definitions**

**Adaptation** – Adjustments in natural or human systems in response to actual or expected climate changes or their effects, which minimize harm or take advantage of beneficial opportunities (CNRA 2009).

Adaptive Capacity – The ability of a system to respond to climate change (including climate variability and extremes), to moderate potential damages, to take advantage of opportunities, and to cope with the consequences (CNRA 2009).

*Climate Change* – Any long-term change in average climate conditions in a place or region, whether due to natural causes or as a result of human activity (CNRA 2009).

*Climate Variability* – Variations in the mean state of the climate and other statistics (such as standard deviations or the occurrence of extremes) on all temporal and spatial scales beyond that of individual weather events (CNRA 2009).

*Conservation* – The preservation of natural resources in their natural, scenic, agricultural, historical, forested, or open space condition (California Civil Code).

Exposure – The climate change effects that a community will likely experience based on available data (Cal EMA 2012).

Extreme Weather Events – The occurrence of a value of a weather variable above or below a threshold value near the upper or lower ends of the range of observed values of the variable (IPCC 2012). For simplicity, this report will use "extreme weather events" in a descriptive, non-quantitative way to refer to events that are substantially more powerful or impactful than standard events.

Impact – An effect of climate change on the structure or function of a system (CNRA 2009).

*Mitigation* – In hazard mitigation planning, mitigation means "sustained action taken to reduce or eliminate the long-term risk to human life and property from natural, human-caused, and technological hazards and their effects. Note that this emphasis on long-term risk distinguishes mitigation from actions geared primarily to emergency preparedness and short-term recovery" (Cal OES 2013).

Onset – The time frame in which a climate change impact is likely to occur (Cal EMA 2012).

**Resilience** – The ability of a community, natural resource, or system to anticipate, absorb, accommodate, or recover from the effects of a potentially hazardous event in a timely and efficient manner, including through ensuring the preservation, restoration, or improvement of its essential basic structures and functions (IPCC 2012).

*Risk* – The possibility of interaction of physically defined hazards with the exposed systems. Risk is commonly considered to be the combination of the likelihood of an event and its consequences – i.e., risk equals the probability of climate change impact occurring multiplied by the consequences a given system may experience (CRNA 2009).

### City of Laguna Woods Climate Adaptation Plan Key Adaptation Definitions

Sensitivity – A structure, function, or population that could be affected by climate change (Cal EMA 2012). The City's Local Hazard Mitigation Plan defines it similarly, but uses the terms "property," "service," and "people" in place of "structure," "function," or "population."

Sustainability – A process in which the exploitation of resources, the direction of investments, the orientation of technological development, and institutional change are all in harmony and enhance both current and future potential to meet human needs and aspiration; sustainability integrates the political, social, economic, and environmental (IPCC 2007). A more common and concise definition of sustainability is a system that, "meets the needs of the present without compromising the ability of future generations to meet their own needs" (WCED 1987).

*System* - A human population or ecosystem; or a group of natural resources, species, infrastructure, or other assets (CRNA 2009).

*Vulnerability* – A susceptibility to harm or change. More specifically, the degree to which a system is exposed to, susceptible to, and unable to cope with the adverse effects of climate change, including climate variability and extremes. Vulnerability is a function of the character, magnitude, and rate of climate variation to which a system is exposed, as well as of non-climatic characteristics of the system, including its adaptive capacity (CRNA 2009).

#### **Works Cited**

- Cal EMA (California Emergency Management Agency, currently the California Office of Emergency Services). 2012.

  California Adaptation Planning Guide.

  <a href="http://resources.ca.gov/climate\_adaptation/docs/01APG\_Planning\_for\_Adaptive\_Communities.pdf">http://resources.ca.gov/climate\_adaptation/docs/01APG\_Planning\_for\_Adaptive\_Communities.pdf</a>
- CEQA (California Environmental Quality Act). California Code of Regulations §3.20.15370. < http://ceres.ca.gov/ceqa/guidelines/art20.html>

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- CNRA (California Natural Resources Agency). 2009. 2009 California Climate Adaptation Strategy. <a href="http://resources.ca.gov/climate\_adaptation/docs/Statewide\_Adaptation\_Strategy.pdf">http://resources.ca.gov/climate\_adaptation/docs/Statewide\_Adaptation\_Strategy.pdf</a>
- IPCC (Intergovernmental Panel on Climate Change). 2012. Climate Change: New Dimensions in Disaster Risk, Exposure, Vulnerability, and Resilience. <a href="http://ipcc-wg2.gov/SREX/images/uploads/SREX-Chap1\_FINAL.pdf">http://ipcc-wg2.gov/SREX/images/uploads/SREX-Chap1\_FINAL.pdf</a>.
- -----. 2007. Climate Change 2007: Mitigation of Climate Change.

  <a href="http://www.ipcc.ch/publications\_and\_data/publications\_ipcc\_fourth\_assessment\_report\_wg3\_report\_mitigation\_n\_of\_climate\_change.htm">http://www.ipcc.ch/publications\_and\_data/publications\_ipcc\_fourth\_assessment\_report\_wg3\_report\_mitigation\_n\_of\_climate\_change.htm</a>
- WCED (World Commission on Environment and Development). 1987. *Our Common Future*. <a href="http://www.undocuments.net/wced-ocf.htm">http://www.undocuments.net/wced-ocf.htm</a>

# City of Laguna Woods Agenda Report

**DATE:** March 11, 2014 Public Safety Committee Meeting

**TO:** Honorable Chair and Committee Members

**FROM:** Christopher Macon, City Manager

**AGENDA ITEM:** City Council Advisory Committees

### **Recommended Action**

Receive and file.

### **Background**

The City Council initially adopted Administrative Policy 1.4 defining the role of City Council-appointed standing advisory committees in June 2000. The policy has been revised on numerous occasions since then, most recently in February 2014.

There are currently three City Council-appointed standing advisory committees, each consisting of up to 11 members – a chair appointed by the City Council and two members nominated by each Councilmember. The areas of responsibility for each committee are outlined in Administrative Policy 1.4.

All three City Council-appointed standing advisory committees meet monthly at a regular date and time in the City Council Chambers. Some meetings are cancelled due to a lack of agenda items or a quorum. All meetings are open to the public and subject to the same agenda and noticing requirements of the Ralph M. Brown Act that apply to the City Council. The Brown Act applies regardless of the fact that the committees function in an advisory role to the City Council and staff.

Staff provide professional, administrative, and technical support to the committees, including participating in meetings; preparing agendas, reports, presentations, and recaps; and, posting and distributing agenda notices and packets.

### **Discussion**

On February 19, 2014, the City Council approved revisions to Administrative Policy 1.4 (City Council Advisory Committees). Those revisions included:

- Committee Use of Subcommittees Subject to prior City Council approval and conditions, committees may use ad hoc subcommittees for specific, short-term purposes. In the interest of transparency, subcommittees will not be formed to consider items related to the allocation or award of City grant monies, including the community services grants program.
- Appointment of Committee Vice Chairs Committees are explicitly authorized to appoint a vice chair from amongst the City Council-appointed membership to conduct meetings in the absence of the chair.
- Annual Committee Activity Reports In lieu of annual activity reports, staff will consolidate all committee recaps for the preceding calendar year and provide them to the City Council no later than January 31. The City Council will continue to receive committee recaps with committee agenda packets.
- Elevation and Centralization of Environmental Issues The Land Use & Design Review Committee's purview was expanded to include matters of environmental sustainability, solid waste, recycling, water conservation, and energy efficiency. Doing so elevates environmental issues that were formerly discussed at a staff-level committee (Greening the Woods) to a City Council-appointed committee with meetings publically noticed in accordance with the Brown Act. It also complements and further emphasizes public consideration of environmental issues in matters currently within the committee's purview, such as growth, land use, and development permits and standards. Consequently, the Community Services Committee's purview no longer include solid waste and recycling. To better reflect its purpose, the Land Use & Design Review Committee was renamed the "Planning & Environmental Services Committee."
- To explicitly reflect current and past practices, the Land Use & Design Review Committee's (Planning & Environmental Services Committee's) purview was updated to include discretionary development permits.
- Other revisions were made for clarity and consistency.

# **Fiscal Impact**

Funding to support three City Council-appointed standing advisory committees is included in the current year budget.

### **Conclusion**

This agenda report is provided as a matter of information.

Attachment: Revised Administrative Policy 1.4, City Council Advisory Committees

#### CITY OF LAGUNA WOODS

### ADMINISTRATIVE POLICY 1.4 CITY COUNCIL ADVISORY COMMITTEES

#### 1.4.01 PURPOSE

To define responsibilities and authority of City Council appointed standing committees.

#### 1.4.02 GENERAL POLICY

From time to time the City Council may establish standing advisory committees to assist in the operation and development of the City. These rules shall be interpreted to further the intent of the City Council that citizen judgment, expertise and effort be given fair, reasonable and efficient channels to reach and benefit the government of the City.

### 1.4.03 ELIGIBILITY

Any person, whether or not a resident of the City, shall be eligible to serve on a City standing committee. The qualifications for memberships shall be interest, willingness, and ability to contribute to the purpose of the committee. An individual may serve on only one standing committee at a time.

### 1.4.04 APPOINTMENT

Unless otherwise specified by the City Council, members of standing advisory committees shall be appointed as follows:

- A. Each member of the City Council shall nominate two members who shall serve at the pleasure of the appointer.
- B. All standing committee appointees shall be ratified by a vote of the City Council sitting in a duly scheduled meeting.
- C. The City Council as a whole shall appoint a chairperson for each standing committee.

#### 1.4.05 TERM

Standing committee members shall serve for two-year terms, beginning in January of odd numbered years. Appointments to vacancies mid-term shall serve until the expiration of the original term, or until otherwise replaced by the appointer or the City Council as a whole. Committee members may serve unlimited terms.

### 1.4.06 <u>REMOVAL</u>

- A. By appointer: A member of a standing committee may be discharged from his or her position and duties at any time, and without cause, by his/her appointer, by filing a written statement with the City Clerk providing the following information:
  - The facts of such removal;
  - The name of the person being removed; and
  - The date such removal is effective.
- B. By City Council as a whole: A member of a standing committee may be discharged from his/her position and duties, for cause, by a motion and subsequent approval of a 4/5 (four of five councilmembers) vote of the City Council at a duly scheduled meeting of the City Council.

### **1.4.07 MEETINGS**

Standing committees shall hold regularly scheduled meetings once a month at a date and time fixed by the committee. All meetings shall be open to the public and shall conform to appropriate provisions of the "Ralph M. Brown Act" (Brown Act). Special meetings may be called by the chair of the committee or upon written request of a majority of its members. Committee members are expected to attend meetings on a regular basis. Meetings may be cancelled due to a lack of agenda items, lack of a quorum, or for any other lawful reason.

### 1.4.08 QUORUM

A majority of the members currently appointed to a committee shall constitute a quorum of that committee, and a quorum shall be required for a committee to conduct any business. A majority of the members present at a duly constituted meeting shall be required to carry a motion.

#### 1.4.09 PROCEDURE

- A. Subject to the requirements of the Brown Act and/or unless otherwise specifically provided by law, committees shall establish their own rules for conducting meetings and doing business.
- B. It shall be the duty of each committee member to attend meetings and take an active part in committee discussions. Absence from three consecutive meetings without the formal consent of the committee shall be deemed to constitute retirement of the committee member, and the position shall automatically become vacant.
- C. Each committee shall appoint a vice chairperson from amongst its City Council-appointed membership to conduct meetings in the absence of the chairperson.

### 1.4.10 PUBLIC STATEMENTS

No committee or committee member shall make a financial commitment, political or other endorsement, statement of position on legislation, or commit or speak in anyway, including but not limited to the issuance of statements, on behalf of his or her committee or the City, without first obtaining the express consent of the City Council. Said consent shall be by motion and approval of the City Council at duly convened meeting of the City Council. Nothing in these rules shall be construed, however, to inhibit or forbid political or other speech or activity, in a purely individual capacity, by any member of a standing committee, so long as such member does not purport to speak for, or as a member of, such committee.

Unless so authorized, committee members who wish to speak on a subject within the purview of their committee may identify themselves as a committee member, but shall state that they do not speak on behalf of the City or any committee and that the opinion they offer is their own personal opinion.

### 1.4.11 <u>REPORTS - DISSENT</u>

When any committee submits a report or recommendations to the City Council, dissenting members shall be entitled to have their viewpoints fully, fairly and accurately presented.

### 1.4.12 REVIEW OF ACTIVITIES BY CITY COUNCIL

- A. Copies of agendas and minutes of all standing committees shall be provided to City Council members on a regular basis. Committee actions shall be considered recommendations to either staff or the City Council. All recommendations forwarded to the City Council shall require an affirmative vote of a majority of the committee members present at a duly convened meeting; recommendations of subcommittees shall require review and action of the full committee prior to proceeding forward to the City Council. Recommendations forwarded to the City Council shall not be implemented without formal action by the City Council.
- B. The City Manager and/or any City Council member may agendize consideration of a committee recommendation for City Council review and action.
- C. Committee minutes for the preceding calendar year shall be consolidated and provided to the City Council no later than January 31.
- D. Nothing in this section shall prohibit the City Manager from seeking input from committees in the pursuit of staff activities and determinations. Such input shall be considered a part of the staff determination and shall not require approval of the City Council. No committee or committee member shall speak on behalf of staff unless so authorized by the City Manager or his/her designee.

### 1.4.13 COMMITTEES ESTABLISHED

The City Council has established the following standing committees:

• A Planning & Environmental Services Committee to act in an advisory capacity to the City Council and staff in matters pertaining to community growth, land use and development standards, discretionary development permits, signage, urban run-off, solid waste, recycling, water conservation, energy efficiency, environmental sustainability, and the location of buildings, structures, and works. This committee shall also serve as the City's Landscape Advisory Committee, as defined by Chapter 4.26 of the Laguna Woods Municipal Code.

- A Community Services Committee to act in an advisory capacity to the City Council and staff in matters pertaining to transportation, health and social services; community beautification; recreation and cultural programs; and, community communications and public relations. This committee shall strive to promote the City of Laguna Woods as a community that embraces diversity and supports programs and services that benefit all of its residents.
- A Public Safety Committee to act in an advisory capacity to the City Council
  in matters of public safety including: road design, streetlight and traffic
  control device location, maintenance, and operation; fire, paramedic, and
  ambulance services, animal control services; and, emergency management
  services.

### 1.4.14 COMMITTEE USE OF SUBCOMMITTEES

The establishment and appointment of any subcommittee to a standing committee shall require prior approval of the City Council and shall comply with any other conditions as the City Council may require. In general, committees are encouraged to carry out their advisory duties at meetings of the committee as a whole, including at special meetings when necessary. All deliberations or actions related to the allocation or award of City grant monies, including the formation and approval of recommendations related to the community services grants program, shall be undertaken by committees as a whole. The City Council will only consider the establishment and appointment of ad hoc subcommittees to act in limited-term advisory capacities on discrete, short-term circumstances and matters.

Any subcommittee to a standing committee may be disbanded or terminated at any time upon a majority vote of the City Council. The City Council may also impose additional conditions or limitations on any subcommittee upon a majority vote.

Adopted by City Council: June 21, 2000

Revised: September 20, 2000

March 21, 2001 November 14, 2001 April 17, 2002 October 16, 2002

March 21, 2007 November 19, 2008

February 19, 2014